PART 2
Project Management

Chapter 10
Project Administration & Agreements

Locally Administered Projects (LAP) Manual
CHAPTER 10
PROJECT ADMINISTRATION AGREEMENTS

Project RtA’s and Standard Agreements

LPA
Project included in TIP/STIP/SSYP/SYP

RtA submitted

Agreement reviewed

Agreement signed

LPA receives executed agreement

District PE
RtA Tier 1- D.A. Approval RtA Tier 2- District concurrence

Estimate of oversight charges prepared/submit to LAD

Agreement reviewed / concurrence

Agreement reviewed / forwarded to LAD

Agreement reviewed / forwarded to Commissioner / CTB

Agreement distributed

VDOT LAD
RtA Tier 1- Submit copy to LAD RtA Tier 2- forwarded to Chief

Draft agreement prepared

Commissioner / CTB approves / executes

Executed agreement forwarded to District

Rejected

VDOT Administration
RtA Tier 2- Chief Engineer approves/ rejects

LPA

VDOT
Chapter 10
PROJECT ADMINISTRATION AGREEMENTS

This Chapter includes the following topics

10.1 Introduction
10.2 Applicability
10.3 Purpose of Agreements
10.4 Request to Administer VDOT Project
10.5 Project Administration Agreements
10.6 Appendix A to the Project Administration Agreement
10.7 Local Government Submittals/File Documentation
10.8 References
10.9 Appendices
   A. Project Agreements Checklist
   B. Request to Administer Form
   C. Standard Agreements
      a. Federal-aid Project Administration Agreement
      b. State-aid Project Administration Agreement
      c. VDOT Project Services Agreement
10.1 INTRODUCTION

This chapter of the Locally Administered Project Manual outlines the processes and responsibilities associated with Project Administration agreements. This chapter includes information regarding Request to Administer forms and Project Administration Agreements.

10.2 APPLICABILITY

- All locally administered projects using federal or state-aid funding reimbursed by VDOT must have a project agreement.
- LPAs which administer their construction program, such as the Urban Construction Initiative Program, may administer projects through their programmatic agreement, with the exception of CMAQ, HSIP, RSTP and Revenue Sharing funded projects.
- Projects funded by LPAs and administered by VDOT must have a Project Administration Agreement.

<table>
<thead>
<tr>
<th>Project Administration Agreements</th>
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</thead>
<tbody>
<tr>
<td>Federal-aid</td>
</tr>
<tr>
<td>Maintained</td>
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</table>

10.3 PURPOSE OF AGREEMENTS

For all LPA administered projects, a Project Administration Agreement is required. The agreement identifies the terms for an LPA to administer a specific project to include specific responsibilities of the LPA/VDOT, funding sources, VDOT charges, reimbursement amounts, and general project estimates by phase.
Work conducted prior to execution of a Project Administration Agreement and, when federal aid is involved, receipt of federal authorization, may not be eligible for reimbursement. The LPA must receive written authorization from the VDOT Project Coordinator if an exception to this requirement is necessary.

10.4 REQUEST TO ADMINISTER PROJECT

The LPA will submit a Request to Administer (RtA) form to obtain concurrence to administer a project. Certain projects which are the result of a grant solicitation and selection process or projects administered via a programmatic agreement are not required to submit an RtA. These projects include:

- Transportation Alternatives Program Projects
- Revenue Sharing Program Projects
- UCI Participant Projects

A local government self-evaluation is integrated into the RtA form and used for both Tier 1 and Tier 2 projects. The self-evaluation is intended to assist localities assess their abilities, and assist VDOT when considering local governments’ requests to administer and manage transportation projects.

The LPA will submit the RtA to the appropriate VDOT local liaison.

When submitting the RtA, the LPA Project Manager will ensure the following is complete and/or identified on the RtA:

- Confirm that the project is included in the TIP/STIP/SYIP/SSYP, where applicable
- Name of responsible local official
- Name of locality
• Project number
• Universal Project Code (UPC) #
• Short narrative description of project
• Locality contact/phone #/email address
• Level of project administration (PE, RW, CN, All)
• Funding sources are identified
• Local Government Project Delivery Self-Evaluation

VDOT Responsibilities:

The VDOT local liaison will perform the following tasks:

• Verify project inclusion in the applicable VDOT Program (SYIP or SSYP), if applicable.
• Review the RtA for completeness / accuracy & complete if necessary.
• Review the Local Government Project Delivery Self Evaluation.
• Forward the RtA to the District Project Development Engineer (DPDE) and/or District Planning and Investment Manager (PIM), or other District staff for comment on the LPA’s qualifications to administer the project.
• Assign a Project Coordinator.

After receiving comments from District staff,

• RtA’s for Tier 1 Projects will be forwarded to the District Administrator for approval or denial.
  o Submit an approved copy to Central Office, Local Assistance Division.
• RtA’s for Tier 2 projects will be forwarded to Central Office, Local Assistance Division, with a recommendation (concur with local administration or non-concurrence) and any pertinent comments.
  o The Local Assistance Division will enter the project into the Agreements Database and will forward the request to the Chief Engineer for final decision.
  o After receiving the Chief Engineer’s approval, LAD will
return a signed copy of the RtA to the assigned Project Coordinator to initiate the agreement development process.

- If the RtA is denied, LAD will notify the Project Coordinator who will then discuss alternatives with the LPA.

### 10.5 PROJECT ADMINISTRATION AGREEMENTS

VDOT has developed a series of Standard Project Administration Agreements (PAA’s) approved by the Office of the Attorney General (OAG) which meet the majority of project types and situations that will generally be encountered. In most instances, a Standard Project Administration Agreement will be prepared and submitted to the LPA for execution within 30 days of RtA approval, however if preparation of the agreement requires that the SYP be updated, or local project contributions determined and agreed to, it may take longer than 30 days to have the agreement prepared.

Standard project administration agreements have been developed for the following types of projects:

- Federal aid
- State aid
- Urban Construction
- Advanced Funding/SYIP Reimbursed
- Locally Funded/VDOT Administered

There are instances where projects are sufficiently unique that the standard agreement will not suffice and a custom agreement may be necessary. Custom agreements require more time to prepare and always require OAG approval.

When a LPA requests that VDOT administer a project not otherwise in one of the Six Year Programs and offers to fund the project, a Locally Funded/VDOT
Administered Agreement must be executed. The LPA may be required to submit funding, in part or in full, in advance.

10.6 APPENDIX A TO THE PROJECT ADMINISTRATION AGREEMENT

The Standard Project Administration Agreement contains an Appendix (Appendix A) which identifies project specific information. After approval of the RtA, the Project Coordinator will work closely with the LPA Project Manager to complete Appendix A, to include the following:

- Locality and project information as required by Federal Funding Accountability and Transparency Act (FFATA) for any federally funded sub-awards greater than $25,000 made after October 1, 2010.
  - Street Address with nine digit zip code for the sub-recipient’s administrative main office
  - Nine digit zip code for the location of the project
  - DUNS number of sub-recipient

- Project scope and schedule
  - Project Scope and the development of a firm schedule must be completed within six months of execution of the project administration agreement unless concurrence is otherwise obtained from the District per Chapter 12.1.3 (Scoping Process Requirements) of the LAP Manual;
- Locality Project Manager information
- VDOT Project Coordinator information
- Estimated project costs by phase
- VDOT charges by phase
- Project financing (all sources including locality funds)
- Timeframes for obligation and expenditure of CMAQ, RSTP and HSIP funds.
  - CMAQ funds must be obligated within 24 months from allocation, with full expenditure completed no later than 48 months after obligation;
  - RSTP and HSIP funds must be obligated within 12 months of...
allocation, with full expenditure completed no later than 36 months after obligation;

- Limited Fund Sources, add as applicable

  **NOTE:** See Appendix A Standard Bullets for Agreement (Std Bullets) tab for specific Bullet language

After the Appendix A is completed, it is forwarded to LAD for final review. After LAD review, three originals of the complete agreement are forwarded by the Project Coordinator to the LPA for execution.

**The LPA signatory for the agreement must provide evidence of their authority to execute the agreement.** Typically, this is a resolution by the governing body but may also be a local ordinance providing the signatory with the authority to enter into such contracts.

Upon execution, the LPA will forward the three signed agreements to the Project Coordinator, who will submit them to LAD for the Commissioner’s signature.

**Oversight Charges**

- Specific charges for VDOT oversight are developed by the VDOT Project Coordinator in consultation with the various disciplines that will be involved with the project. These charges are generally related to design, environmental, and right-of-way reviews and construction monitoring. VDOT staff should be cognizant of the LPA's level of experience when developing estimates for oversight. The oversight principles provided in Appendix 9-B and the oversight risk assessment approach found in Appendix 9-C should be used when determining the level of oversight necessary.

- The LPA should expect an estimate of project oversight costs. The costs are always to be considered a best estimate and are subject to change depending on project requirements. When
oversight costs are expected to significantly exceed the estimate, the PC must re-evaluate the costs and provide a new estimate to the LPA PM. The Local Assistance Division can provide cost-estimating spreadsheets that may be used or modified for use by District staff in estimating oversight costs.

10.6.1 Updating Appendix A of the Project Administration Agreement

There are circumstances when the Appendix A must be updated or amended, these include:

- Scope changes
- Major Project Milestones
- Adding/removing phases
- At award - to adjust funding needs to account for final bid and contingencies

Updating/amending the Appendix A will follow the same process as outlined in Chapter 10.6, however approvals are at the staff level and generally do not require action by the locality’s governing board. The Locality Project Manager should work closely with VDOT’s Project Coordinator when it becomes necessary to update or amend the Appendix A.

VDOT Responsibilities

*Project Administration Agreement*

The VDOT local liaison will perform the following tasks:

- Upon receipt of the approved RtA, coordinate with LAD staff for preparation of the Project Administration Agreement
- Verify project estimates and funding
- Prepare a draft of the Agreement and Appendix A **and submit** to LAD for concurrence (LAD may prepare the agreement on request of the District PE Manager or UPM and submit it to district staff for concurrence)
Upon receipt of concurrence, submit three originals of the agreement to the Locality for signature (if submitting electronically – please convert files to PDF format)

Upon signature by theLocality, forward all three originals to LAD for signature by the Commissioner

LAD will coordinate the signing of the agreement by the Commissioner and will forward two originals to the PC

Distribute one executed original of the agreement to the locality and retain one original in District files

Revised Appendix A’s

Follow the same process, except:

○ Appendix A’s are signed by authorized staff at the District and Locality
○ Submit one original to LAD

### 10.7 KEY SUBMITTALS / REQUIREMENTS

<table>
<thead>
<tr>
<th>Task/Submittal / File Documentation</th>
<th>Locality Responsibility</th>
<th>VDOT Responsibility</th>
<th>Submittal Timing / Recordkeeping Requirements</th>
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<tr>
<td>Request to Administer Form</td>
<td>Prepare and send to RA or UPM</td>
<td>Review request and make recommendation to LAD/Chief Engineer</td>
<td>At initiation of the project; review time approximately 15 business days</td>
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<td>Agreement and Appendix A Preparation</td>
<td>Review Appendix A</td>
<td>District/LAD preparation</td>
<td>30 Calendar days</td>
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<td>LPA reviews and approves agreement</td>
<td>Agreement signed by local official</td>
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<tr>
<td>Agreement execution</td>
<td>Sign agreement and provide signatory authority</td>
<td>Commissioners Signature</td>
<td>15 business days</td>
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</table>
10.8 REFERENCES

23 CFR 635.102 – Construction and Maintenance – Contract Procedures
33.2-208 through 33.2-221 Code of Virginia – General powers and duties of the Board
33.2-338 Code of Virginia – Construction and Improvement of Secondary Highways by Counties

10.9 APPENDICES

Agreements Checklist
Project Requirements Table
Request to Administer Form
Standard Agreements

Federal-aid Project Administration Agreement
State-aid Project Administration Agreement
VDOT Project Services Agreement
Appendix A
### Chapter 10 – Project Agreements Checklist

These checklists can be found in their entirety in the [VDOT online forms library](#).

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<td>Appendix A revision signed by LPA</td>
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</tbody>
</table>

<sup>1</sup>RTA’s are **NOT** required for Transportation Alternatives Projects, Revenue Sharing and UCI Participant Projects